

# Laura Skaer Executive Director Northwest Mining Association



Federal Political, Legislative and Regulatory Challenges facing the Hardrock Mining Industry in 2013

Laura Skaer
Executive Director

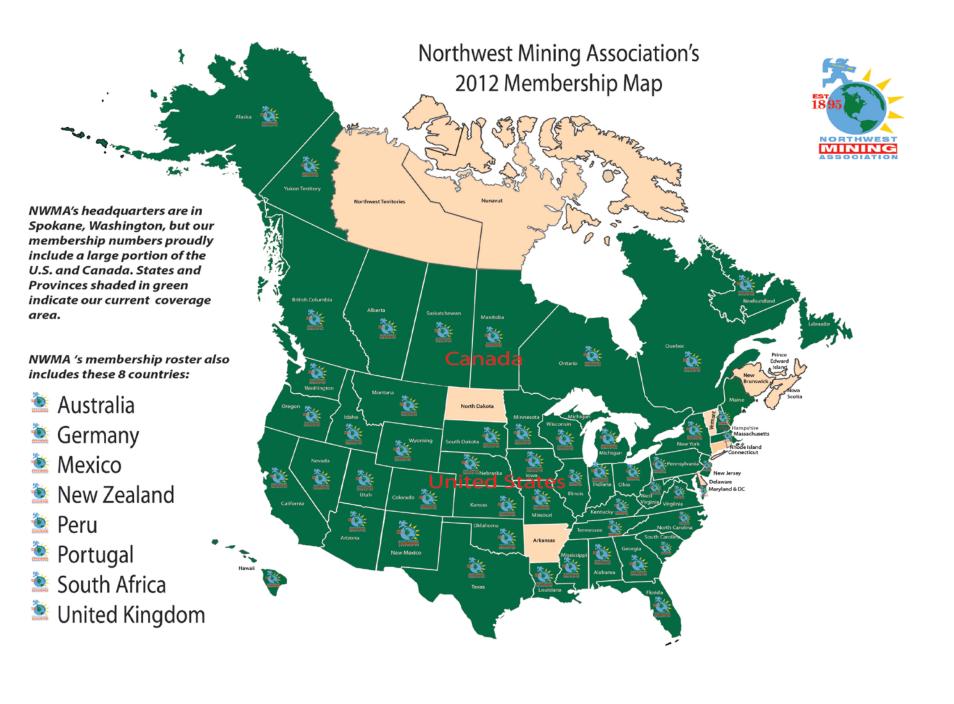
#### Who is NWMA

A national hardrock mining association

 2,300 members in 43 states, 9 Canadian Provinces & 8 other countries – lots of constituents

 Diverse membership from the individual prospector to the largest producer; service & supply; consultants

Entire mining life cycle



#### What We Do

- National voice for hardrock prospecting, exploration, and development
- Public lands, Mining Law, environmental, health & safety, public outreach
- State mining association for OR & WA
- Active Washington DC presence
- Second largest annual mining convention in U.S.

# A Few Issues/Challenges

- CERCLA 108(b) financial assurance
- Critical Minerals/Permitting
- Sage-grouse (Western U.S.)
- § 404 Clean Water Act Veto
- Earning Public & Political Support

- EPA CERCLA 108(b) Financial Assurance Rule
   Making -- # 1 threat to hardrock mining in US
  - Sierra Club v. Johnson court requires EPA to comply with 1980 CERCLA requirement to determine which industries require financial assurance to protect the taxpayer (2009) – sue and settle
    - EPA identifies hardrock mining as a priority class of facilities for financial assurance – commences rulemaking (July 2009) based on historic preregulation mining sites on NPL (first but not last)
    - NWMA & NMA determined that a proactive approach is required – can't wait and rely on APA challenges

- Met with EPA Why mining? (psst, it's all about control)
  - BLM, USFS & all states have mature regulatory programs with robust financial assurance requirements
    - BLM currently holds \$2 billion
- Engaged Members of Congress
  - House Oversight Hearing—Energy & Commerce
  - Senator Murkowski letters to Secs. Salazar & Vilsack
    - Since 1990, how many mining plans of operation have you approved and how many are on the NPL list?
    - BLM—659 & ZERO; USFS –2,685 & ZERO (includes exploration plans of operation)
  - Appropriations' Language stripped in clean CR
- Engaged Federal Land Management Agencies
  - Defend your programs

- Engaged the States (§114(d) preemption)
  - Western Governors' Association unanimous resolution opposing any EPA rulemaking on financial assurance (Res. 11-4 December 2011)
- Engaged SBA Office of Advocacy
  - Small business review panel—NWMA a member
  - EPA must justify rule—minimize impacts on small entities
- Our proactive efforts have pushed a proposed rule from spring 2011 to spring 2014
- And we're not done

#### Current status:

- Federal Family (EPA, BLM, USFS) Facilitation with Outside 3rd Party Facilitator
  - EPA wants BLM & USFS to administer the program, do all the work and give EPA the final say
  - EPA wants financial assurance analysis in NEPA documents for all alternatives – BLM/USFS strongly oppose
- EPA: "Not sure what it is, but we want to control it."
  - Fixed rate, one-size-fits-all
  - Worst-case scenario bonding—means CASH
  - Long Term Water Quality bonding—100% upfront
  - Retroactive application to approved plans of operation

- If EPA promulgates a CERCLA 108(b) Rule:
  - State financial assurance programs are preempted (§ 114(d))
  - Control of financial assurance = control of permitting – EPA's ultimate objective
  - Giant sucking sound is capital investment in mining leaving the US

# CERCLA 108(b) is Targeting Mining Today Who Is Next?

- Chemical Industry
- Refineries
- Coal Fired Generation
- Oil and Gas Production
- EPA staff -- Any business with an SIC code

# Critical Minerals/Permitting

#### Goals:

- Reduce permitting delays
- reduce reliance on foreign sources of minerals
- revitalize domestic critical minerals supply chain
- Incentivize investment and job creation throughout the manufacturing supply chain

#### Streamline the permitting process

- Annual Behre Dolbear Report--Where "Not to Invest"
  - U.S. tied for last with Papa New Guinea (out of the 25 largest mineral producing countries in the world in the time it takes to obtain permits)
  - 7 to 10 year average and that's if you're on the fast track
  - 2 to 3 years in Canada & Australia to same environmental standards
  - Australia & Canada ranked as the best places to invest
  - US is 6<sup>th</sup>
  - Permitting risk is #1 reason given for not investing in US
  - 20% global exploration dollars in 1990, 8% today

- Streamline Permitting -- How?
  - limit the number of alternatives to be considered;
  - limit the scope of the cumulative impacts analysis to the immediate area;
  - eliminate unnecessary bureaucratic delays like the Department of the Interior's current Notice of Availability review and publication process;
  - minimize NEPA appeals and litigation;
  - Set binding requirements for maximum document length and preparation time.

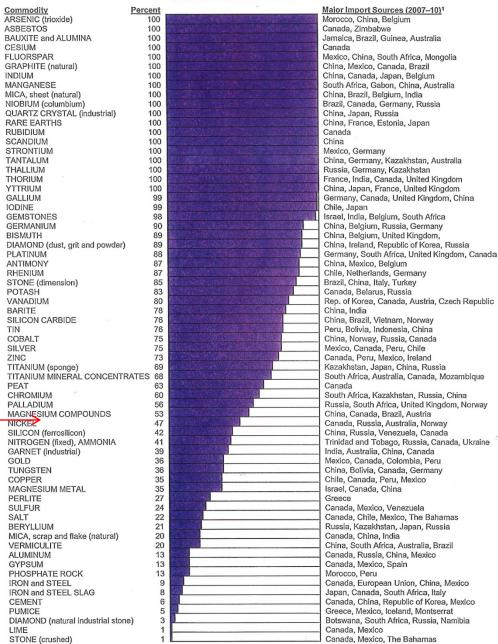
- Reduce reliance on foreign sources
- We import 96% of our Rare Earths
- 100% import reliant on 19 minerals
- 50% + import reliant on 43 minerals

crude oil imports

- #1 importer is China
  - Is China the new colonizer and is the US becoming its colony?
- Oil Imports are a small segment of America's import security risks



#### 2011 U.S. NET IMPORT RELIANCE FOR SELECTED NONFUEL MINERAL MATERIALS



- H.R. 4402, The National Critical and Strategic
   Minerals Production Act of 2012
  - Broad definition of critical & strategic minerals
  - Binding time frames on permitting (30 months)
  - Lead agency determines financial assurance
  - 60 days to file for judicial review—one bite at the apple no EAJA
  - Passed 260-156 with all Rs and 22 Ds
  - To be reintroduced in 113th Congress

#### • S.1113

- Senator Murkowski with 19 co-sponsors (10 Rs and 9 Ds)
- Goal was bipartisan sponsorship—not as strong as House
- Requires specific studies

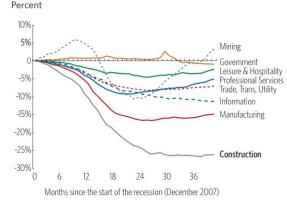
- Mining leads the Nation out of a recession
  - Mining projects provide an economic stimulus package that won't require deficit spending or cost taxpayers a dime.
    - High paying jobs that cannot be outsourced
    - Indirect job multiplier twice the national average
    - Responsible & safe places to work
    - Infrastructure projects
    - Energy independence requires minerals & metals
      - Our Nation's energy and mineral policies should be one and the same

# **Protecting Jobs & Communities**

- 2010 Mining Generated More Than 1.98 Million Jobs
- \$119 Billion in Labor Income
- \$50 Billion in Federal and State Tax Revenue



#### U.S. Employment Change From December 2007



Construction employment declined the most during the recession.

1. Total non-farm employment, seasonally adjusted. Source: Bureau of Labor Statistics

Since 2007 Mining has *added* jobs while the rest of America was in recession

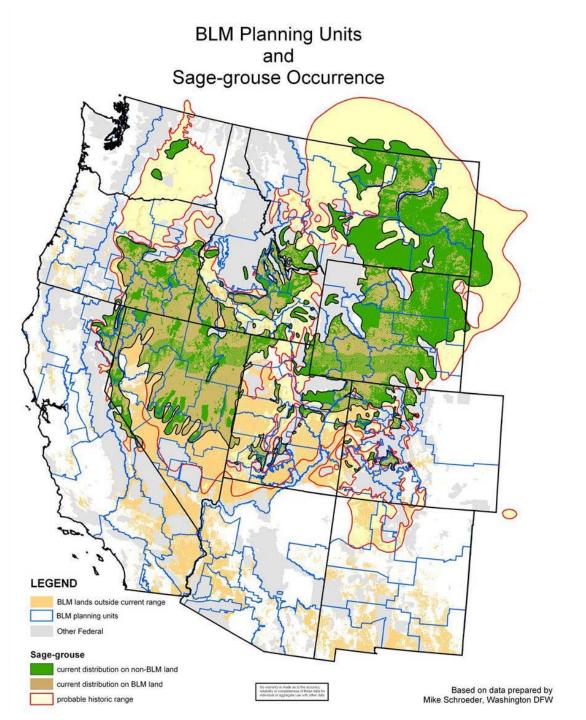
The Average Wages for Mining Jobs are 33% Higher than the Combined Average for all Industrial Jobs

Source: The Economic Contributions of US Mining in 2010. National Mining Association

### Sage Grouse

- Spotted Owl on Steroids—the lower 48's Polar Bear
- 2004 listing petitions—USFWS determines not warranted and enviros sue
- Obama administration reverses course— "warranted but precluded" – another sue & settle
- Court orders decision by FYE 2015
- BLM/USFS amending land use plans to accommodate conservation of sage-grouse and its habitat in hopes of avoiding a listing





- USFWS/BLM assume human activity is the problem, but . . . It's really fire and invasive species
- Science supporting "warranted but precluded" is weak
- BLM issues its National Technical Team Report (NTT Report)
  - Draconian land restrictions
  - Judge Winmill 11/23/2012 decision "best available science"
  - A listing preferred to NTT Report
- Members of Congress & Governors Want Answers
- Litigation is looming

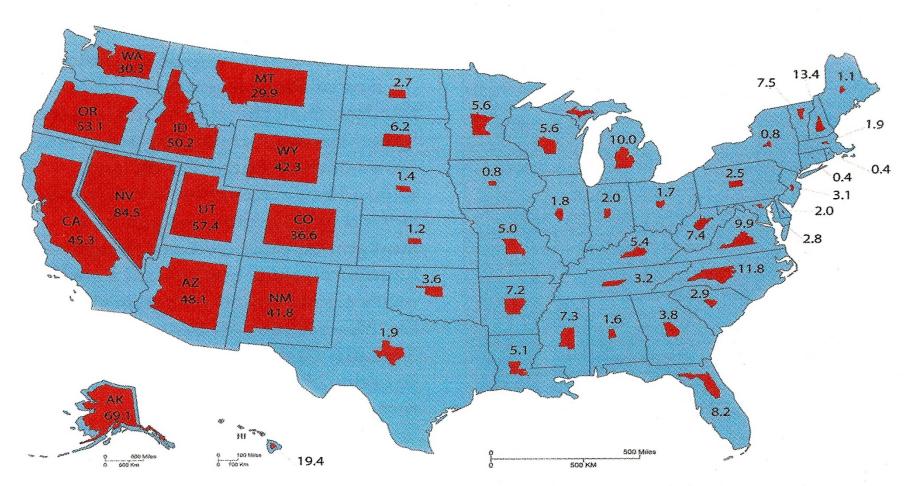
# CWA §404(c) Vetoes

- Retroactive—Spruce Mine—court overturns, EPA appeals
- Preemptive--about more than Bristol Bay & Pebble
  - Hypothetical Concept can apply to any Watershed
  - Great Lakes next?
- Bristol Bay Draft Assessment—EPA's agenda clear
  - Peer Review Panel was unanimously critical of the science and assumptions
  - NWMA nominated Dr. William Stubblefield
- Stops More Than Mining
- Litigation is looming

# The Political Challenge

#### WHO OWNS THE WEST?

Federal Land as a Percentage of Total State Land Area



Data source: U.S. General Services Administrataion, Federal Real Property Profile 2004, excludes trust properties.

# Winning Public & Political Support

The More You Dig – It All Starts with Mining

www.themoreyoudig.com

- Target audience is 18-25 age group
- Importance of minerals to their lifestyle
- Where do we get our "stuff"
- Social Media
- Campus events & career opportunities
- Teacher workshops
- Speakers' bureau
- NMA's Minerals Make Life Program



Thank You

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